
Meeting of Executive Members for City Strategy 8 September 2008 and Advisory Panel

Report of the Director of City Strategy

CITY STRATEGY CAPITAL PROGRAMME 2008/09 – MONITOR 1 REPORT

Summary

1. The purpose of this report is to set out progress to date on schemes in the City Strategy Capital Programme for 2008/09. It reports on budget spend to the end of July 2008, which is four months into the capital programme year. It also gives an update on any scheme works that have occurred since the end of July to give a more accurate picture of progress, and any adjustments that need to be made. The report asks the Executive Member for City Strategy to approve the amendments to the 2008/09 budget as set out below.

Background

2. The City Strategy Capital Programme for 2008/09 was agreed by the Executive Member in March 2008. The programme was finalised on 14 July 2008 when the Executive Member was presented with the consolidated Capital Programme for 2008/09, which included all work that had been carried over from 2007/08.
3. The current approved budget for the City Strategy Capital Programme for 2008/09 is **£8,439k**. This represents the budget available to spend and is therefore net of the overprogramming built into the Local Transport Plan (LTP) element of the programme. The overprogramming seeks to address the problem of schemes being delayed due to unforeseen circumstances arising.
4. The current approved City Strategy Capital Programme for 2008/09 has a value of **£9,405k**, which includes **£966k** of overprogramming.

City Strategy Capital Programme

5. The City Strategy Capital Programme is funded from the Local Transport Plan settlement, City of York capital resources, other government funding sources, and the private sector (including through section 106 agreements). The list of schemes set out below considers those with an element of LTP funding first, followed by those funded entirely from other sources. The funding figures shown are those for 2008/09 only, and do not necessarily represent the full cost of the scheme.

6. The key changes included in this report are summarised in Annex 1, and the current and proposed budgets for each scheme are shown in Annex 2.
7. The spend plus commitments for schemes within the City Strategy Capital Programme to the end of July was £644k, which represents 8% spend on the total budget allocation (i.e. the programme minus overprogramming). This is a lower level than spend at this time in 2007/08 (£1,962k), which is due to last year's programme having several large schemes where construction had started early in the year (particularly the Moor Lane Roundabout and the A166/Murton Lane Junction schemes). This figure includes costs incurred by CYC staff working on LTP schemes.
8. Each spending block is considered to give a more detailed picture of progress to date and to identify any slippage, savings and additional costs in the programme. Schemes are reported only where there are changes required to the programme or budget; other schemes are currently progressing as programmed and reported in the 2008/09 Budget Report. The full list of schemes is included in Annex 2.
9. Each main block within the LTP element of the programme has a budget figure allocated, which indicates the level of funding available, and a programme figure, which shows the value of all the schemes being progressed. The level of overprogramming varies between blocks depending on the level of deliverability risk. As in previous years, the level of overprogramming will be amended through the year as the certainty of delivery becomes evident. Most schemes identified for implementation should be constructed in 2008/09 (dependent on design progress and availability of funds). Schemes identified as 'Study' schemes will be developed to detailed design stage in 2008/09, and implemented during the year if funding becomes available due to slippage of other schemes.
10. The funding allocations for the final two years of the second LTP period (2009/10 and 2010/11) were confirmed by Government Office in November last year, at the same time as the 2008/09 funding allocation. Note: A bid has been submitted for additional funding for the maintenance of the de-trunked roads in 2009/10 and 2010/11.

	2008/09	2009/10	2010/11
	£000s	£000s	£000s
Integrated Transport	3,737	3,374	2,986
Road Safety Grant	44	43	42
Structural Maintenance	1,379	1,482	1,605
De-Trunked Roads Maintenance	781		
Total	5,941	4,899	4,633

11. Funding will also be available from developer contributions for specific schemes however, in principle, funding for general integrated transport measures is anticipated to reduce over the next three years. The situation will be further exacerbated by the need to provide match funding for a number of large schemes, which will reduce the funding available for smaller localised

integrated transport schemes. Over the next few years match funding will be required for the following large schemes:

- LTP contribution to the Minster Piazza scheme: £250k (2009/10 & 2010/11)
- The council's contribution to the costs of the Access York Park & Ride scheme: Up to £3,600k (2008/09 – 2011/12)
- Council capital funding for the Cycle City schemes: £2,150k (2008/09 – 2010/11)

12. Approximately £1,225k is also due to be 'paid back' to the structural maintenance element of the programme to accommodate the construction of Moor Lane Roundabout and other schemes in 2007/08. The projected funding requirement is shown in the following table.

	2008/09	2009/10	2010/11	Total
	£000s	£000s	£000s	£000s
Minster Piazza		125	125	250
Access York Phase 1	350	1,186	1,402	2,938
Cycling City	500	850	800	2,150
Structural Maintenance	575	325	325	1,225
Total Allocated Schemes	1,175	2,486	2,652	6,313
Integrated Transport Budget (excluding s106)	3,781	3,417	3,028	10,226
Budget available for other Integrated Transport Schemes	2,356	931	376	3,663

13. Members approved (March 2008 EMAP) the implementation of approximately £3,000k of schemes along Fulford Road, which further reduces the funding available for other schemes across the city. Due to the projected spend profile and availability of funds it is not anticipated that the proposed package of measures along Fulford Road could be completed before 2011/12.
14. Although all of the allocated schemes contribute to the aims of the second Local Transport Plan, and the council is benefiting from considerable additional outside funding in the case of the Access York scheme and the Cycle City status, the demands on the LTP budget means that there will be a reduced amount of funding available for other specific transport blocks such as Safety & Speed Management, Safe Routes to School and Walking. It should be noted that the measures to be introduced for the Access York and Cycling City projects will also improve the safety of road users and provide enhanced pedestrian facilities. It is anticipated that the funding shortfall could be alleviated in future years by the possible sale of the existing Askham Bar Park & Ride site, with the receipt used to provide some of the Access York local contribution releasing funds for other transport schemes.

Schemes Within the Local Transport Plan

ACCESS YORK MAJOR SCHEME BID

Budget: £320k (£300k LTP, £20k s106)

Programme (including overprogramming): £420k

Spend to 31 July 2008: £11.8k

15. No changes are proposed to the allocations included in the Access York Major Scheme Bid block at this stage in the year. A report was taken to the Executive on 29 July setting out the outline proposals for the three new Park & Ride sites. Approval was granted for the management structure and proposed extent of consultation for the sites. Further reports on the progress of the scheme will be presented to Members prior to the submission of the Major Scheme Bid and Planning Applications as required.
16. A review of the Outer Ring Road study previously approved by Members in July 2005 has been undertaken to enable a bid to the Regional Transport Board for the enhancement of the road to be prepared. It is anticipated that a report will be submitted to the Executive in September identifying options for progressing the scheme in advance of submitting a bid for the approved option to the Regional Transport Board in October. The Regional Assembly notified Local Authorities on 14 August that bids for schemes to be included in the Regional Funding Allocation up to 2018/19 need to be submitted by 10 October.

OUTER RING ROAD AND JAMES ST LINK ROAD

Budget: £200k (£100k LTP, £100k s106)

Programme (including overprogramming): £200k

Spend to 31 July 2008: £15.8k

17. No changes are proposed to the schemes included in the Outer Ring Road and James St Link Road block at this stage in the year. The Highways Agency have now agreed to fund the proposed upgrades to the Hopgrove Roundabout, subject to the necessary statutory approvals being obtained, with work expected to start later in the year. The extent of the financial support to the scheme from the Council, up to a ceiling of £500k (previously approved by Members) funded from developer contributions, is under negotiation and will be confirmed in the Monitor 2 report in December.

MULTI-MODAL SCHEMES

Budget: £700k

Programme (including overprogramming): £950k

Spend to 31 July 2008: £21.1k

18. Blossom Street Multi-Modal Scheme - £250k. Due to the amount of time required for the development of schemes on Blossom Street to improve access and safety for all road users, it is proposed to reduce the allocation for this scheme to £50k for feasibility work and detailed design only in 2008/09. A report will be taken to EMAP later in the year to report the outcome of the feasibility study and initial consultation carried out.

AIR QUALITY, CONGESTION & TRAFFIC MANAGEMENT

Budget: £220k (£135k LTP, £85k s106)

Programme (including overprogramming): £270k

Spend to 31 July 2008: £22.5k

19. Coach Strategy and Implementation - £150k. It is proposed to increase the allocation for this scheme to £180k (including £85k s106 funding), due to the higher costs of the improvements to St George's Field Car Park to allow coach parking at the site. A separate report on the outcome of the Coach Study is being reported to this EMAP, which includes further details of this scheme.

PARK & RIDE

Budget: 200k (£140k LTP, £60k s106)

Programme (including overprogramming): £300k

Spend to 31 July 2008: £34.8k

20. No changes are proposed to the schemes included in the Park & Ride block at this stage of the year. The planning application for the Designer Outlet office has been approved, and the building should be completed by the end of 2008.

PUBLIC TRANSPORT IMPROVEMENTS

Budget: £580k (£335k LTP, £245k s106)

Programme (including overprogramming): £805k

Spend to 31 July 2008: £104.9k

21. Haxby Station – New Scheme. An Exceptional Scheme Bid for Haxby Station was submitted to the Department for Transport (DfT) in 2005 as part of the council's Provisional Second Local Transport Plan. The council was later advised by DfT that the final decision on the bid would be taken following full scheme 'sign-off' by Network Rail. The council has continued to work with Network Rail to develop the scheme, and it is proposed to allocate £35k of match funding for a 'Fastrack' evaluation of the scheme to be carried out by Network Rail, CYC, and TransPennine Express. An update on progress of the scheme confirming the funding requirement will be submitted to the Regional Transport Board on 10 October.

WALKING

Budget: £315k (£270k LTP, £45k s106)

Programme (including overprogramming): £371k

Spend to 31 July 2008: £11.8k

22. No changes are proposed to the schemes included in the Walking block at this stage of the year. Work on the Lendal Bridge Route scheme is expected to start in late September, which will increase the space available for pedestrians, and reduce vehicle overrun at this junction by moving the kerb line. This scheme was delayed in 2007/08 due to issues with utility equipment in the area, which have now been resolved.

CYCLING

Budget: £711k

Programme (including overprogramming): £840k

Spend to 31 July 2008: £33.2k

23. Following a successful bid to Cycling England earlier in the year, York has now been selected as one of the eleven new 'Cycle Towns' in England. A separate report on the Cycle Town proposals will be considered at this meeting. It is anticipated that £500k of additional funding for Revenue and Capital projects will be available in 2008/09 from this source.
24. Hob Moor Subway – New Scheme. The proposed improvements to the subway leading from Little Hob Moor to Hob Moor started on site in August, and were to be funded from the Cycle Minor Schemes budget. However, due to the increased cost of the work, it is proposed to include it as a separate scheme in the programme with a budget of £29k. The scheme includes the installation of drainage and lighting, new chicanes to reduce cycle speeds at the Tadcaster Road end, and application of an anti-graffiti treatment. The drainage element of the scheme is being funded from the Structural Maintenance budget.

DEVELOPMENT-LINKED SCHEMES

Budget: £153k (all s106)

Programme (including overprogramming): £153k

Spend to 31 July 2008: £1.5k

25. No changes are proposed to the schemes included in the Development-Linked Schemes block at this stage of the year. The implementation of the Barbican to St George's Field Walking Route scheme is being deferred until the outcome of the Fishergate/Paragon St/Piccadilly improvements study is confirmed.

SAFETY SCHEMES

Budget: £215k (£171k LTP, £44k Grant funding)

Programme (including overprogramming): £242k

Spend to 31 July 2008: £5.4k

26. No changes are proposed to the schemes included in the Safety Schemes block at this stage of the year. It is proposed to use the Reactive Danger Reduction budget to fund the new 20mph zone in Fishergate, which was approved at the July EMAP following the receipt of a petition from residents.

SAFE ROUTES TO SCHOOL

Budget: £200k

Programme (including overprogramming): £229k

Spend to 31 July 2008: £8.4k

27. No changes are proposed to the schemes included in the Safe Routes block at this stage of the year.

COSTS OF PREVIOUS YEARS SCHEMES

Budget: £100k

Spend to 31 July 2008: £85.8k

28. This budget covers minor completion works and retention monies associated with LTP schemes undertaken in previous years. There are no changes proposed to the allocation at this stage in the year.

Structural Maintenance

CARRIAGEWAY SCHEMES

Budget: £2,391k (£1,988k LTP, £35k s106, £368k CYC funding)

Spend to 31 July 2008: £191.3k

29. Nunnery Lane - £98k. It is proposed to increase the allocation for this scheme to £186k, due to the need for additional deep patching work, and the additional cost of traffic management for the scheme.
30. Haxby Road (New Earswick) – £98k. It is proposed to defer this scheme until the redevelopment of Joseph Rowntree School is finished, due to the impact of construction traffic. The redevelopment is due to be completed in February 2010.
31. Tranby Avenue – New Scheme. It is proposed to allocate £10k for reconstruction work required on Tranby Avenue, due to the recent failure of some sections of the road.

FOOTWAY SCHEMES

Budget: £1,124k (£167k LTP, £957k CYC funding)

Spend to 31 July 2008: £19.7k

32. No changes are proposed to the schemes included in the Footway Maintenance block at this stage of the year.

LIGHTING

Budget: £80k

Spend to 31 July 2008: £49.7k

33. No changes are proposed to the schemes included in the Lighting block at this stage of the year.

BRIDGES

Budget: £650k (£500k LTP, £150k CYC funding)

Spend to 31 July 2008: £11k

34. No changes are proposed to the schemes included in the Bridges block at this stage of the year. The parapet strengthening work on Clifton Bridge started on site 11 August, and is expected to take 14 weeks to complete.

DRAINAGE

Budget: £110k (all CYC funding)

Spend to 31 July 2008: £8.4k

35. No changes are proposed to the schemes included in the Drainage Works block at this stage of the year.

CITY WALLS

Budget: £145k (all CYC funding)

Spend to 31 July 2008: £6.9k

36. No changes are proposed to the schemes included in the City Walls block at this stage of the year.

OULSTON RESERVOIR

Budget: £25k (all CYC funding)

Spend to 31 July 2008: £0k

37. No changes are proposed to the schemes included in the Oulston Reservoir block at this stage of the year.

Consultation

38. Consultation was undertaken on the LTP strategy, and detailed consultation is undertaken on each scheme where appropriate during the design period and before construction.

Options

39. Members have been presented with a number of amendments to the capital programme for approval, which are required to ensure the schemes are deliverable within funding constraints while enabling the objectives of the approved Local Transport Plan to be met.

Analysis

40. Most of the schemes in the capital programme are on schedule to achieve their programme of works and spend by the end of the financial year. The spend achieved to date is much lower than this time last year, which is mainly due to the absence of larger schemes where construction work started early in the year, such as Moor Lane Roundabout and the A166/Murton Lane junction, in the 2007/08 programme. The proposed minor budget variances are summarised in Annex 1.

Corporate Priorities

41. The City Strategy Capital Programme supports the sustainable city element of the Corporate Strategy.

Increase the use of public and other environmentally friendly modes of transport

Implications

42. The Financial Implications of the report are identified in a separate section below.

- **Financial** – See below
- **Human Resources (HR)** – There are no HR implications
- **Equalities** – There are no equalities implications
- **Legal** – There are no legal implications
- **Crime and Disorder** – There are no crime and disorder implications
- **Information Technology (IT)** – There are no IT implications
- **Property** – There are no property implications
- **Other** – There are no other implications

Financial Implications

43. The LTP allocation for 2008/09 was confirmed by the Government Office for Yorkshire and the Humber in November 2007. The City Strategy Capital Programme budget was agreed by Budget Council as part of the overall CYC Capital Programme on 21 February 2008. The programme was amended to include carryovers from the 2007/08 Capital Programme in the City Strategy Capital Programme agreed at the July EMAP, and is funded as follows:

	£000s
LTP Settlement	5,116
De-Trunked Road Capital Grant	781
Road Safety Grant	44
Developer Contributions	743
CYC Resources	1,755
Total	8,439

44. If the proposed changes are accepted, the total value of the City Strategy Capital Programme for 2008/09 would be **£9,299k** including overprogramming. The overprogramming would reduce from £966k to **£860k** (compared to £659k at this stage in 2007/08). There are no changes proposed to the budget, which remains at £8,439k.

Risk Management

45. The Capital Programme has been prepared to assist in the delivery of the objectives of the Local Transport Plan. The Department for Transport will assess the progress of the LTP against the targets set in the plan. If the schemes included within the programme do not have the anticipated effect on the targets it is possible that the council will receive a lower score, and consequentially there is a risk that future funding will be reduced.

Recommendations

46. That the Advisory Panel advise the Executive Member for City Strategy to:

- i) Approve the adjustments to budgets set out in Annexes 1 and 2;
- ii) Note the pressures on the Capital Programme budget in future years identified in paragraphs 10-14.

Reason: To manage the Capital Programme effectively

Contact Details

Author:
Tony Clarke
Capital Programme Manager
City Strategy
Tel No.01904 551641

Chief Officer Responsible for the report:
Bill Woolley
Director of City Strategy

Report Approved tick Date *Insert Date*

Damon Copperthwaite
Assistant Director City Development &
Transport

Report Approved Date *18 August 2008*

Specialist Implications Officer(s) N/A

Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the author of the report

Background Papers

Proposed 2008/09 City Strategy Capital Programme – 17 March 2008
2007/08 City Strategy Capital Programme: Outturn Report – 2 June 2008
City Strategy Capital Programme 2008/09 – Consolidated Report

Annexes

Annex 1: Summary of Proposed Changes
Annex 2: Current and Proposed Budgets for 2008/09 Capital Programme